

**Suspend the Rules and Pass the Bill, H. R. 1144, With an  
Amendment**

**(The amendment strikes all after the enacting clause and inserts a  
complete new text)**

119TH CONGRESS  
1ST SESSION

# H. R. 1144

To reauthorize the Trafficking Victims Protection Act of 2000, and for  
other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 7, 2025

Mr. SMITH of New Jersey (for himself, Mr. MFUME, Mr. McCAUL, and Ms. SALAZAR) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committees on the Judiciary, and Education and Workforce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To reauthorize the Trafficking Victims Protection Act of  
2000, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Frederick Douglass  
5 Trafficking Victims Prevention and Protection Reauthor-  
6 ization Act of 2025”.

1   **SEC. 2. TABLE OF CONTENTS.**

2           The table of contents for this Act is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

**TITLE I—COMBATING TRAFFICKING IN PERSONS IN THE UNITED STATES**

Sec. 101. Modifications to grants to assist in the recognition of trafficking.

Sec. 102. Human Trafficking Survivors Employment and Education Program.

**TITLE II—FIGHTING HUMAN TRAFFICKING ABROAD**

Sec. 201. Modifications to program to end modern slavery grants.

Sec. 202. Counter-trafficking in persons efforts in development cooperation and assistance policy.

Sec. 203. Clarification of nonhumanitarian, nontrade-related foreign assistance.

Sec. 204. Elimination of duplicative reporting.

**TITLE III—AUTHORIZATION OF APPROPRIATIONS**

Sec. 301. Extension of authorizations under the Victims of Trafficking and Violence Protection Act of 2000.

Sec. 302. Extension of authorizations under the International Megan’s Law.

3   **TITLE     I—COMBATING     TRAF-**  
4       **FICKING IN PERSONS IN THE**  
5       **UNITED STATES**

6   **SEC. 101. MODIFICATIONS TO GRANTS TO ASSIST IN THE**  
7       **RECOGNITION OF TRAFFICKING.**

8           (a) AMENDMENTS TO AUTHORITIES TO PREVENT  
9   TRAFFICKING.—Section 106(b)(2) of the Victims of Traf-  
10   fficking and Violence Protection Act of 2000 (22 U.S.C.  
11   7104(b)(2)) is amended—

12               (1) in the heading, by striking “GRANTS TO AS-  
13       SIST IN THE RECOGNITION OF TRAFFICKING” and  
14       inserting “FREDERICK DOUGLASS HUMAN TRAF-  
15       FICKING PREVENTION EDUCATION GRANTS”;

1           (2) in subparagraph (B) in the matter pre-  
2       ceding clause (i), by inserting “under a program  
3       named ‘Frederick Douglass Human Trafficking Pre-  
4       vention Education Grants’” after “may award  
5       grants”;

6           (3) in the heading of subparagraph (C), by in-  
7       serting “FOR FREDERICK DOUGLASS HUMAN TRAF-  
8       FICKING PREVENTION EDUCATION GRANTS” after  
9       “PROGRAM REQUIREMENTS”;

10          (4) by amending subparagraph (D) to read as  
11       follows:

12               “(D) PRIORITY.—In awarding Frederick  
13       Douglass Human Trafficking Prevention Edu-  
14       cation Grants under this paragraph, the Sec-  
15       retary shall—

16                   “(i) give priority to local educational  
17                   agencies serving a high-intensity child sex  
18                   trafficking area or an area with significant  
19                   child labor trafficking;

20                   “(ii) give additional priority to local  
21                   educational agencies that partner with  
22                   non-profit organizations specializing in  
23                   human trafficking prevention education,  
24                   which partner with law enforcement and  
25                   technology or social media companies, to

1 assist in training efforts to protect children  
2 from labor trafficking and sexual exploi-  
3 tation and abuse including grooming, ma-  
4 terials depicting the sexual abuse of chil-  
5 dren, and human trafficking transmitted  
6 through technology; and

7 “(iii) consult, as appropriate, with the  
8 Secretary of Education, the Secretary of  
9 Housing and Urban Development, the Sec-  
10 retary of the Interior, the Secretary of  
11 Labor, and the Attorney General, to iden-  
12 tify the geographic areas in the United  
13 States with the highest prevalence of at-  
14 risk populations for child trafficking, in-  
15 cluding children who are homeless youth,  
16 foster youth, youth involved in the child  
17 welfare system, and children and youth  
18 who run away from home or an out-of-  
19 home placement.”; and

20 (5) by adding at the end the following:

21 “(E) CRITERIA FOR SELECTION.—Grant-  
22 ees should be selected based on their dem-  
23 onstrated ability to—

24 “(i) engage stakeholders, including  
25 survivors of human trafficking, and Fed-

1                   eral, State, local, or Tribal partners, to de-  
2                   velop the programs;

3                   “(ii) train the trainers, guardians, K-  
4                   12 students, teachers, and other school  
5                   personnel in an age-appropriate and trauma-  
6                   informed fashion; and

7                   “(iii) create a scalable, repeatable pro-  
8                   gram or model, to be publicly available for  
9                   distribution online, that can be adapted to  
10                  address the needs of any school to prevent  
11                  child labor trafficking, child sex traf-  
12                  ficking, and child sexual exploitation and  
13                  abuse including grooming, child sexual  
14                  abuse materials, and trafficking trans-  
15                  mitted through technology that—

16                  “(I) uses evidence-based (as such  
17                  term is defined in section  
18                  8101(21)(A) of the Elementary and  
19                  Secondary Education Act of 1965 (20  
20                  U.S.C. 7801(21)(A))) best practices;  
21                  and

22                  “(II) employs appropriate techno-  
23                  logical tools and methodologies, in-  
24                  cluding age-appropriate and trauma-  
25                  informed approaches for trainers,

1 guardians, educators, and K–12 stu-  
2 dents.

3 “(F) TRAIN THE TRAINERS.—For pur-  
4 poses of subparagraph (E), the term ‘train the  
5 trainers’ means having experienced or master  
6 trainers coach new trainers who are less experi-  
7 enced with a particular topic or skill, or with  
8 training overall, who can then teach the mate-  
9 rial to others, creating a broader reach, sustain-  
10 ability, and making efforts cost- and time-effi-  
11 cient (commonly referred to as ‘training of  
12 trainers’).

13 “(G) TARGET BENEFICIARIES.—The Sec-  
14 retary shall consult with the Secretary of Edu-  
15 cation, the Secretary of Housing and Urban  
16 Development, and the Secretary of the Interior  
17 to determine the appropriate recipients or stu-  
18 dents at risk of being trafficked or exploited, to  
19 be reported with respect to grants under this  
20 paragraph, which shall include, at a minimum,  
21 homeless youth, foster youth, youth involved in  
22 the child welfare system, and children and  
23 youth who run away from home or an out-of-  
24 home placement.

1           “(H) REPORT.—Not later than 540 days  
2           after the date of the enactment of this subpara-  
3           graph, and annually thereafter, the Secretary of  
4           Health and Human Services shall submit to the  
5           Committees on Education and Workforce, En-  
6           ergy and Commerce, and the Judiciary of the  
7           House of Representatives and the Committees  
8           on the Judiciary and Health, Education, Labor,  
9           and Pensions of the Senate and make available  
10          to the public a report, including data on the fol-  
11          lowing:

12                 “(i) The total number of entities that  
13                 received a Frederick Douglass Human  
14                 Trafficking Prevention Education Grant  
15                 over the past year.

16                 “(ii) The total number of partnerships  
17                 or consultants that included survivors,  
18                 non-profit organizations specialized in  
19                 human trafficking prevention education,  
20                 law enforcement, and technology or social  
21                 media companies.

22                 “(iii) The total number of elementary  
23                 and secondary schools that established and  
24                 implemented evidence-based (as such term  
25                 is defined in section 8101(21)(A) of the

1 Elementary and Secondary Education Act  
2 of 1965 (20 U.S.C. 7801(21)(A))) best  
3 practices through programs developed  
4 using such grants.

5 “(iv) The total number and geo-  
6 graphic distribution of trainers, guardians,  
7 students, teachers, and other school per-  
8 sonnel trained using such grants pursuant  
9 to this paragraph.

10 “(v) The results of pre-training and  
11 post-training surveys to gauge trainees’ in-  
12 creased understanding of the scope and  
13 signs of child trafficking and child sexual  
14 exploitation and abuse; how to interact  
15 with potential victims and survivors of  
16 child trafficking and child sexual exploi-  
17 tation and abuse using age-appropriate  
18 and trauma-informed approach; and the  
19 manner in which to respond to potential  
20 child trafficking and child sexual exploi-  
21 tation and abuse.

22 “(vi) The number of potential victims  
23 and survivors of child trafficking and child  
24 sexual exploitation and abuse identified  
25 and served by grantees, excluding any indi-



1                   vidually identifiable information about such  
2                   children and acting in full compliance with  
3                   all applicable privacy laws and regulations.

4                   “(vii) The number of students in ele-  
5                   mentary or secondary school identified by  
6                   grantees as being at risk of being traf-  
7                   ficked or sexually exploited and abused, ex-  
8                   cluding any individually identifiable infor-  
9                   mation about such children.

10                  “(viii) The demographic characteris-  
11                  tics of child trafficking survivors and vic-  
12                  tims, sexually exploited and abused chil-  
13                  dren, and students at risk of being traf-  
14                  ficked or sexually exploited and abused de-  
15                  scribed in clauses (vi) and (vii), excluding  
16                  any individually identifiable information  
17                  about such children.

18                  “(ix) Any service gaps and best prac-  
19                  tices identified by grantees.”.

20   **SEC. 102. HUMAN TRAFFICKING SURVIVORS EMPLOYMENT**  
21                   **AND EDUCATION PROGRAM.**

22                  (a) IN GENERAL.—The Secretary of Health and  
23   Human Services may carry out a Frederick Douglass  
24   Human Trafficking Survivors Employment and Education  
25   Program to prevent the re-exploitation of eligible individ-

1 uals who have been victims of trafficking, by assisting  
2 such individuals to integrate or reintegrate into society  
3 through social services support for the attainment of life-  
4 skills, employment, and education necessary to achieve  
5 self-sufficiency.

6 (b) SERVICES PROVIDED.—Services offered, pro-  
7 vided, and funded by the Program shall include (as rel-  
8 evant to the victim of trafficking)—

9 (1) enrollment and participation in—

10 (A) basic education, including literacy edu-  
11 cation;

12 (B) job-related skills training;

13 (C) vocational and certificate programs;  
14 and

15 (D) programs for attaining a regular high  
16 school diploma or its recognized equivalent;

17 (2) life-skill training programs, including man-  
18 agement of personal finances, self-care, and par-  
19 enting classes;

20 (3) résumé creation and review;

21 (4) interview coaching and counseling;

22 (5) assistance with expungement of criminal  
23 records when such records are for nonviolent crimes  
24 that were committed as a consequence of the eligible

1 individual's victimization, including assistance with  
2 credit repair;

3 (6) assistance with enrollment in college or  
4 technical school;

5 (7) scholarship assistance for attending college  
6 or technical school;

7 (8) professional coaching or professional devel-  
8 opment classes;

9 (9) case management to develop an individual-  
10 ized plan with each victim of trafficking, based on  
11 each person's needs and goals; and

12 (10) assistance with obtaining victim compensa-  
13 tion, direct victim assistance, or other funds for  
14 mental health care.

15 (c) SERVICE PERIOD.—Eligible individuals may re-  
16 ceive services through the Program for a cumulative pe-  
17 riod of 5 years.

18 (d) COOPERATIVE AGREEMENTS.—Subject to the  
19 availability of appropriations, the Secretary shall enter  
20 into cooperative agreements with one or more eligible or-  
21 ganizations to carry out this section.

22 (e) DEFINITIONS.—In this section:

23 (1) ELIGIBLE INDIVIDUAL.—The term “eligible  
24 individual” means a victim of trafficking who—

25 (A) has attained the age of 18 years; and

1 (B) is eligible to receive services under sec-  
2 tion 107(b) of the Trafficking Victims Protec-  
3 tion Act of 2000 (22 U.S.C. 7105(b)).

4 (2) ELIGIBLE ORGANIZATION.—The “eligible  
5 organization” may include a nongovernmental orga-  
6 nization and means a service provider that meets the  
7 following criteria:

8 (A) Experience in using national or local  
9 anti-trafficking networks to serve victims of  
10 trafficking.

11 (B) Experience qualifying, providing, and  
12 coordinating services for victims of trafficking,  
13 as described in subsection (b), that is trauma-  
14 informed.

15 (C) A provider that has experience identi-  
16 fying and assisting victims of trafficking, as  
17 such term is defined in section 103 of the Traf-  
18 ficking Victims Protection Act of 2000 (22  
19 U.S.C. 7102).

20 (3) PROGRAM.—The term “Program” means  
21 the Frederick Douglass Human Trafficking Sur-  
22 vivors Employment and Education Program estab-  
23 lished under this section.

24 (4) SECRETARY.—The term “Secretary” means  
25 the Secretary of Health and Human Services.

1       **TITLE II—FIGHTING HUMAN**  
2       **TRAFFICKING ABROAD**

3       **SEC. 201. MODIFICATIONS TO PROGRAM TO END MODERN**  
4       **SLAVERY GRANTS.**

5       (a) IN GENERAL.—Section 1298 of the National De-  
6       fense Authorization Act for Fiscal Year 2017 (22 U.S.C.  
7       7114) is amended as follows:

8               (1) In subsection (g)(2), by striking “2020”  
9       and inserting “2030”.

10              (2) In subsection (h)(1), by striking “Not later  
11       than September 30, 2018, and September 30, 2020”  
12       and inserting “Not later than September 30, 2026,  
13       and September 30, 2030”.

14       (b) AWARD OF FUNDS.—All grants awarded under  
15       the authority provided by section 1298 of the National De-  
16       fense Authorization Act of 2017, as amended by sub-  
17       section (a), shall be—

18              (1) awarded on a competitive basis; and

19              (2) subject to the regular congressional notifica-  
20       tion procedures applicable with respect to grants  
21       made available under section 1298(b) of the Na-  
22       tional Defense Authorization Act of 2017 (22 U.S.C.  
23       7114(b)).

1 **SEC. 202. COUNTER-TRAFFICKING IN PERSONS EFFORTS IN**  
2 **DEVELOPMENT COOPERATION AND ASSIST-**  
3 **ANCE POLICY.**

4 The Foreign Assistance Act of 1961 is amended—

5 (1) in section 102(b)(4) (22 U.S.C. 2151–  
6 1(b)(4))—

7 (A) in subparagraph (F), by striking  
8 “and” at the end;

9 (B) in subparagraph (G), by striking the  
10 period at the end and inserting “; and”; and

11 (C) by adding at the end the following:

12 “(H) effective counter-trafficking in per-  
13 sons policies and programs.”; and

14 (2) in section 492(d)(1) (22 U.S.C.  
15 2292a(d)(1))—

16 (A) by striking the period at the end and  
17 inserting “; and”;

18 (B) by striking “that the funds” and in-  
19 serting the following: “that—

20 “(A) the funds”; and

21 (C) by adding at the end the following:

22 “(B) in carrying out the provisions of this  
23 chapter, the President shall, to the greatest ex-  
24 tent possible—

25 “(i) ensure that assistance made  
26 available under this section does not create

1 or contribute to conditions that can be rea-  
2 sonably expected to result in an increase in  
3 trafficking in persons who are in condi-  
4 tions of heightened vulnerability as a result  
5 of natural and manmade disasters; and

6 “(ii) incorporate appropriate protec-  
7 tions into the planning and execution of  
8 activities authorized under this chapter.”.

9 **SEC. 203. CLARIFICATION OF NONHUMANITARIAN,**  
10 **NONTRADE-RELATED FOREIGN ASSISTANCE.**

11 (a) CLARIFICATION OF SCOPE OF WITHHELD AS-  
12 SISTANCE.—Section 110(d)(1)(A) of the Trafficking Vic-  
13 tims Protection Act of 2000 (22 U.S.C. 7107(d)(1)(A))  
14 is amended to read as follows:

15 “(A) the United States will not provide  
16 nonhumanitarian, nontrade-related foreign as-  
17 sistance to the central government of the coun-  
18 try, or any funding to facilitate the participa-  
19 tion by officials or employees of such central  
20 government in educational and cultural ex-  
21 change programs, before the end of the first fis-  
22 cal year beginning after such government com-  
23 plies with the minimum standards or makes sig-  
24 nificant efforts to bring itself into compliance;  
25 and”.

1 (b) DEFINITION OF NONHUMANITARIAN, NONTRADE-  
2 RELATED ASSISTANCE.—Section 103(10) of the Traf-  
3 ficking Victims Protection Act of 2000 (22 U.S.C.  
4 7102(10)) is amended to read as follows:

5 “(10) NONHUMANITARIAN, NONTRADE-RE-  
6 LATED FOREIGN ASSISTANCE.—

7 “(A) IN GENERAL.—The term ‘non-  
8 humanitarian, nontrade-related foreign assist-  
9 ance’ means—

10 “(i) United States foreign assistance,  
11 other than—

12 “(I) with respect to the Foreign  
13 Assistance Act of 1961—

14 “(aa) assistance for inter-  
15 national narcotics and law en-  
16 forcement under chapter 8 of  
17 part I of such Act (22 U.S.C.  
18 2291 et seq.);

19 “(bb) assistance for Inter-  
20 national Disaster Assistance  
21 under subsections (b) and (c) of  
22 section 491 of such Act (22  
23 U.S.C. 2292);

24 “(cc) antiterrorism assist-  
25 ance under chapter 8 of part II



1 of such Act (22 U.S.C. 2349aa et  
2 seq.); and

3 “(dd) health programs  
4 under chapters 1 and 10 of part  
5 I and chapter 4 of part II of  
6 such Act (22 U.S.C. 2151 et  
7 seq.);

8 “(II) assistance under the Food  
9 for Peace Act (7 U.S.C. 1691 et seq.);

10 “(III) assistance under sub-  
11 sections (a), (b), and (c) of section 2  
12 of the Migration and Refugee Assist-  
13 ance Act of 1962 (22 U.S.C. 2601(a)–  
14 (c)) to meet refugee and migration  
15 needs;

16 “(IV) any form of United States  
17 foreign assistance provided through  
18 nongovernmental organizations, inter-  
19 national organizations, or private sec-  
20 tor partners—

21 “(aa) to combat human and  
22 wildlife trafficking;

23 “(bb) to promote food secu-  
24 rity;

1                   “(cc) to respond to emer-  
2                   gencies;

3                   “(dd) to provide humani-  
4                   tarian assistance;

5                   “(ee) to address basic  
6                   human needs, including for edu-  
7                   cation;

8                   “(ff) to advance global  
9                   health security; or

10                  “(gg) to promote trade; and

11                  “(V) any other form of United  
12                  States foreign assistance that the  
13                  President determines, by not later  
14                  than October 1 of each fiscal year, is  
15                  necessary to advance the security, eco-  
16                  nomic, humanitarian, or global health  
17                  interests of the United States without  
18                  compromising the steadfast United  
19                  States commitment to combatting  
20                  human trafficking globally; or

21                  “(ii) sales, or financing on any terms,  
22                  under the Arms Export Control Act (22  
23                  U.S.C. 2751 et seq.), other than sales or  
24                  financing provided for narcotics-related  
25                  purposes following notification in accord-

1                   ance with the prior notification procedures  
2                   applicable to reprogrammings pursuant to  
3                   section 634A of the Foreign Assistance Act  
4                   of 1961 (22 U.S.C. 2394–1).

5                   “(B)   EXCLUSIONS.—The   term   ‘non-  
6                   humanitarian, nontrade-related foreign assist-  
7                   ance’ shall not include payments to, or the par-  
8                   ticipation of, government entities necessary or  
9                   incidental to the implementation of a program  
10                  that is otherwise consistent with section 110 of  
11                  this Act.”.

12   **SEC. 204. ELIMINATION OF DUPLICATIVE REPORTING.**

13               Section 106(b)(6) of the Bipartisan Congressional  
14   Trade Priorities and Accountability Act of 2015 (Public  
15   Law 114–26; 19 U.S.C. 4205(b)(6)) is amended—

16               (1) by striking subparagraph (C); and  
17               (2) by redesignating subparagraphs (D) and  
18               (E) as subparagraphs (C) and (D), respectively.

19   **TITLE III—AUTHORIZATION OF**  
20   **APPROPRIATIONS**

21   **SEC. 301. EXTENSION OF AUTHORIZATIONS UNDER THE**  
22               **VICTIMS OF TRAFFICKING AND VIOLENCE**  
23               **PROTECTION ACT OF 2000.**

24               Section 113 of the Trafficking Victims Protection Act  
25   of 2000 (22 U.S.C. 7110) is amended—

1           (1) in subsection (a), by striking “for each of  
2           the fiscal years 2018 through 2021, \$13,822,000”  
3           and inserting “for each of the fiscal years 2026  
4           through 2030, \$23,092,000”;

5           (2) in subsection (b)(1)—

6                 (A) by striking “To carry out the purposes  
7                 of sections 106(b) and 107(b),” and inserting  
8                 “To carry out the purposes of sections 106(b)  
9                 and 107(b) of this Act and sections 101 and  
10                102 of the Frederick Douglass Trafficking Vic-  
11                tims Prevention and Protection Reauthorization  
12                Act of 2023,”; and

13                (B) by striking “\$19,500,000” and all that  
14                follows, and inserting “\$30,755,000 for each of  
15                the fiscal years 2026 through 2030, of which  
16                \$5,000,000 is authorized to be appropriated in  
17                each fiscal year for the National Human Traf-  
18                ficking Hotline and for cybersecurity and public  
19                education campaigns, in consultation with the  
20                Secretary of Homeland Security, for identifying  
21                and responding as needed to cases of human  
22                trafficking.”;

23           (3) in subsection (c)—

24                 (A) in paragraph (1), in the matter pre-  
25                 ceding subparagraph (A), by striking “2018

1 through 2021, \$65,000,000” and inserting  
2 “2026 through 2030, \$111,000,000”; and

3 (B) by adding at the end the following:

4 “(3) PROGRAMS TO END MODERN SLAVERY.—

5 Of the amounts authorized by paragraph (1) to be  
6 appropriated for a fiscal year, not more than  
7 \$37,500,000 may be made available to fund pro-  
8 grams to end modern slavery.”; and

9 (4) in subsection (d)(1), by striking “2018  
10 through 2021” and inserting “2026 through 2030,  
11 of which \$35,000,000 is authorized to be appro-  
12 priated for each fiscal year for the Office of Victims  
13 of Crime Housing Assistance Grants for Victims of  
14 Human Trafficking”.

15 **SEC. 302. EXTENSION OF AUTHORIZATIONS UNDER THE**  
16 **INTERNATIONAL MEGAN’S LAW.**

17 Section 11 of the International Megan’s Law to Pre-  
18 vent Child Exploitation and Other Sexual Crimes Through  
19 Advanced Notification of Traveling Sex Offenders (34  
20 U.S.C. 21509) is amended by striking “2018 through  
21 2021” and inserting “2026 through 2030”.